

Sonoma County's System-wide Efforts to Improve the Broader Criminal Justice System

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Sonoma County Criminal Justice System

- 4 County Departments and Superior Court
- 11 Local police agencies
 - Community and County partners

\$197 Million General Fund contribution FY 13/14

\$10.8 Criminal Justice Realignment FY 13/14

1063 FTE justice system employees

- Jail Beds: 1474 ADP: 1062 Annual Bookings: 15,100

Our challenge in 2006

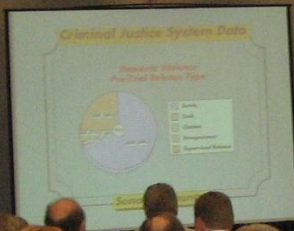
- Fast approaching maximum capacity in our 2 adult detention facilities.
- Annualized bookings were approaching 20,000.
- To meet projected bed need in 2025, Sonoma County must add over 1,300 jail beds to capacity and replace its North County Detention Facility

Sonoma County Justice System Characteristics

- A culture of teamwork and collaboration
- A willingness to consider a shared vision
- A progressive mindset on the part of Courts and all key stakeholders
- Commitment to progressive Mental Health Services
- An integrated data system linking the county agencies with the courts

Our Process

- Under take a collaborative process in evaluating our justice system
- Retain consultant resources experienced in working with justice partners
- Create a “safe” environment for evaluating current system, identifying areas for improvement
- Continue to build a shared vision
- Criminal Justice Symposium as a forum for understanding system performance and improved future



Resulting Recommendations

- Establish pre-trial services program to inform release decisions based upon risk, and reduce FTA rate
- Improve case processing times through implementation of Early Case Resolution program
- Expand continuum of sentencing alternatives to include Day Reporting Center, and Community Corrections Center
- Link program resources to offender-risk-to reoffend to better allocate resources

Provided strong framework for implementation planning

AB 109 in context

January, 2010 – Criminal Justice Master Plan

January, 2011 – Governor proposes CJ realignment

In intervening year, new Sheriff, new DA, new CAO, new board members, new Presiding Judge

But, functioning CCP due to SB 678, CJMP, belief in upstream investments, culture of collaboration

Organizing Principles

To guide Realignment Plan development - first: County's CJMP as foundation.

- Programming should be provided for in-custody, as well as out-of-custody offenders;
- Use of detention beds should be minimized, in a matter that is consistent with public safety, and maintains the integrity of the criminal justice system;
- A Day Reporting Center should be a fundamental component;
- The system, and decisions should be risk-based;
- Research tested methods should be used, as much as practicable.

Realignment Plan and CJMP

- CJMP developed as plan for criminal justice system as a whole;
- CCP, in using CJMP as foundation, aspires to broad, system-wide focus, beyond realigned offenders;
- Highest ideal of 109 - Justice reinvestment;
- Will not fix all gaps in system; but CCP has leveraged 109 dollars to help whole system, when possible.

Realignment Plan and CJMP

- Day Reporting Center
- Pretrial
- Use of objective risk-assessment instrument
- Probation to use STRONG assessment in MADF
- Employment assistance
- Target higher-risk offender
- Mental health evaluation and services
- Substance abuse treatment
- Expedite entry into treatment
- Ensure treatment continuity
- Cognitive skills programs
- GED classes
- Build on data collection

AB 109 dollars funding programs beyond 109 offenders

- Day Reporting Center;
- Pretrial program;
- In-custody programming;
- Mental health and substance abuse clinicians embedded in adult probation;
- Domestic violence programming;
- Psychologist to perform early PC 1370 evaluations, and jail program for misdemeanor 1370 inmates;
- Law enforcement assistance for high-risk felony probationers;
- Sheriff and Probation EM programs, and Probation adult work-crew program;
- Victim services through DA's office;
- Support for CCC application through SB 1022.

Ongoing Challenge

Recognition that costs of programs will continue to rise;

AB 109 revenue unlikely to keep pace;

Difficult decisions ahead. Sonoma County's approach:

- Significant contingency
- Robust outcomes analysis
- Prioritize programs by tiers:

Prioritization

- Tier 1: Programs/initiatives that specifically target AB 109 offenders;
- Tier 2: Programs/initiatives that improve the criminal justice system, but don't directly impact AB 109 offenders (e.g., pretrial);
- Tier 3: Programs/initiatives more distal, but may have some positive law enforcement impact (e.g., additional deputy on the street).

State Funding for City Police Departments

“Due to the steady erosion of funding for city police agencies over the last several years, local communities have experienced significant public safety impacts, the Governor’s 2012-2013 Budget recognized the need for funding for city law enforcement to be able to provide front-line intervention services.”

- Allocation formula developed by the BSCC
- California Police Chiefs Association proposed a funding allocation formula based upon regional needs in each county
- Funding added to include contract Cities

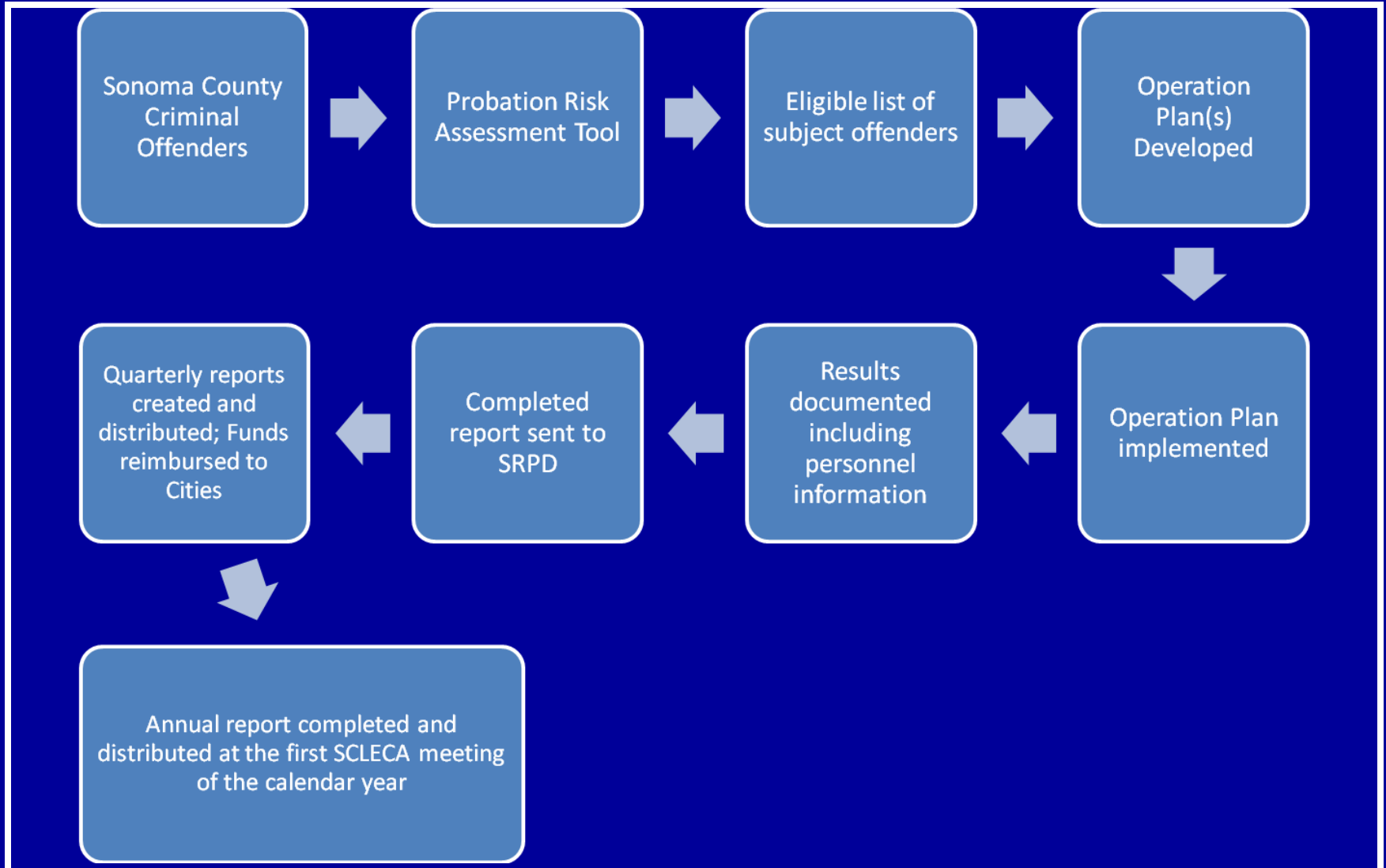
Intent of funding

- Regionally
- In collaboration with other police departments to address crime impacts in their communities
- In partnership or collaboration with county probation
- Employing best and promising practices
- Focusing on serious, violent crimes and habitually non-compliant offenders
- Supported by crime and data analysis for greatest impact and to provide evaluative information to support demonstration of outcomes

SONOMA COUNTY B.S.C.C. OPERATION FLOW CHART



Sonoma County BSCC Operations Flowchart



Eligible list of subject offenders

Eligibility based on Probation's Risk Assessment tool

- Persons on Felony Probation
- Habitual Felony Offenders with outstanding warrants
- PRCS Persons with outstanding warrants
- High risk persons sentenced per 1170(h) currently in the community without supervision

Preliminary Results

- At least one operation per month is scheduled
- Averaging 20-30 officers from 6-8 Departments
- Sonoma County Probation has been involved in each operation
- Each operation costs approximately \$20K
- Each operation has been 8 – 10 hours in length
- Success measured in a number of ways
 - ✓ Searches conducted
 - ✓ Arrests made
 - ✓ Agency collaboration
 - ✓ Compliance confirmed
 - ✓ Warrant service attempts
- Long term measurement
 - ✓ Reduction in crime